## Health Impact Assessment & Healthy Public Policy



### Rajiv Bhatia, MD, MPH San Francisco Department of Public Health



## Department of Public Health Program on Health, Equity and Sustainability

- Inter-disciplinary program to advance health equity and environmental justice
- Engages with public institutions and private profit organizations working in diverse policy sectors
- Conducts research and applied analysis to increase the consideration of health in policy making
- Develops innovative public health policies and laws





## **Drivers for HIA: Social and Environmental Justice Challenges to Sustainable Development**

- Will development protect and improve environmental quality for existing residents?
- Can development leverage needed infrastructure for health and well being?
- Will development result in displacement or facilitate social inclusion and integration?
- Will economic equity and health be included along with resource conservation in "sustainability?"



## **Distinguishing Features of Health Impact Assessment**



#### Application to environmental planning and social policy

#### Focus on population health

- Holistic definition of health
- Consideration of social and environmental determinants
- Concerns of vulnerable populations



#### Systematic analytic process

- Estimation of health benefits and harms
- Best available evidence
- Distributional analysis
- Alternatives and mitigations
- Inclusion
  - Stakeholders engagement
  - Transparent process



## HIAs Completed or In-Progress in San Francisco (1999 – 2011)



- Labor Policy (4)
- Land Use Plans (6)
- Housing Projects (6)
- Transport Plans and Policies (2)
- Local (15)
- State (2)
- National (1)



## Health Benefits Analysis of the 1999 San Francisco Living Wage Law

- Quantified the Health and Social Benefits of a Living Wage
   Life-expectancy, education, depression, sick leave
- Contributed to local support for living wage law
- Demonstrated public health could contribute to social and economic policy
- Led to health authority awareness of HIA





## Preventing Residential Displacement with HIA Trinity Plaza, San Francisco

- Developer proposed demolishing 360 rentcontrolled apartments to build 1400 market rate condominiums
- Planning: No adverse impacts on the population
- Tenants: project would lead to stress, breaking social networks, budget strain, overcrowding
- Health Department: Displacement = adverse health effects
- City required 1:1 replacement or study of displacement impacts
- Planning policy increased demolition protections for private housing





## HIA of Transportation Policy Road Pricing in San Francisco (Scope)

#### Decision:

- Proposed program to charge \$3 during AM/PM rush hours to travel into or out of the congested northeast quadrant of San Francisco. Revenues would fund transport improvements.
- Decision will be made by legislative body

#### Scope of Analysis:

- Active transportation & mortality
- Particulate pollution & mortality
- Traffic noise, stress and IHD
- Pedestrian and cyclist injury
- Equity in traffic density
- Economic valuation





## HIA of Transportation Policy Road Pricing in San Francisco (Findings)

Health Impacts (Annual Estimates)	2005: Existing Conditions	Change: 2005 - 2015 BAU	Change: 2005 - 2015 RP	Change: 2015 BAU - 2015 RP	Confidence in Quantitative Estimate
Early Death From Air Pollution	on				High - Moderate
Citywide	65	2%	-3%	-5%	
Northeast Quadrant	24	8%	-4%	-12%	
Stress From Traffic Noise					High
Citywide	92,500	9%	8%	0%	
Northeast Quadrant	36,800	<b>10%</b>	<b>10%</b>	0%	
Heart Attacks From Traffic N	oise				Moderate
Citywide	31	<b>10%</b>	<b>10%</b>	0%	
Northeast Quadrant	18	11%	11%	0%	
Pedestrians Injured by Moto	or Vehicles				High - Moderate
Citywide	810	<b>6%</b>	1%	-5%	
Northeast Quadrant	360	10%	0%	-9%	
Cyclists Injured by Motor Ve	hicles				Moderate - Low
Citywide	270	9%	7%	-2%	
Northeast Quadrant	135	15%	11%	-3%	
<b>Cycling Benefits - Lives Save</b>	d				Moderate
Citywide	23	9%	13%	4%	
Northeast Quadrant	8	13%	13%	0%	
Walking Benefits - Lives Save	ed				Moderate
Citywide	130	6%	8%	2%	
Northeast Quadrant	69	10%	12%	1%	

2015 BAU: 2015 under "Business As Usual" - no road pricing; 2015 RP: 2015 with road pricing

**Red: Increases in Negative Health Impacts** 

**Green: Increases in Health Benefits** 

Black: Neutral/Flat Impacts



## **Outcomes of San Francisco's Local HIA practice**

#### **Direct Outcomes**

Changes to policy and project design

#### Indirect Outcomes

- Public understanding of health determinants
- New analytic capacity to understand impacts of health
- Cooperation with planning, transportation, housing, and economic sectors
- Integration of health analysis and health promotion into planning practices
- Identification of policy and regulatory gaps





## A Monitoring System for Population Health and Equity The Healthy Development Measurement Tool

- Framework of Community health objectives
- 2) Community-level Health Indicators
- Policy and Design Strategies
- 4) Development Targets
- 5) Public Health Evidence



					1.0	101.10
	Home	Introduction	Tool Instructions	The Tool App	lication Resources	About
<b>6</b>	100		-			1000
Recent Ne	ws				SHEET A	CH -
2008-05-2	7 HDMT W	ebsite and Data R	evision Complete		and the	
neighborl the webs	nood profiles ite to better	. In addition, we ad	ment targets and check ded a "Tool Instructions MT can be applied. Tha ate.	" section to		
2008-05-2 Released		luation of Eastern	Neighborhoods Area	Plans		
The publi						
using the on Comn Hill / Sho	HDMT is no nunity Health wplace Squ	ow available. <u>Click h</u> n of Area Plans for t	astern Neighborhood A <u>ere</u> to download the rep <u>he Mission, East SoMa</u> of the Healthy Developr	oort <u>"Impacts</u> a, and Potrero	1	
using the on Comm Hill / Sho Measure For addition	HDMT is no nunity Health wplace Squ ment Tool".	ow available. <u>Click h</u> n of Area Plans for t are: An Application updates and change	ere to download the rep he Mission, East SoMa	oort <u>"Impacts</u> a, and Potrero	7	
using the on Comm Hill / Sho Measure For addition	HDMT is no hunity Health wplace Squ ment Tool". conal HDMT & Corrections &	ow available. <u>Click h</u> n of Area Plans for t are: An Application updates and change	ere to download the rep he Mission, East SoMa of the Healthy Developr	oort <u>"Impacts</u> a, and Potrero	Who We Are	

Login | Sterney | Contact Us The Healthy Development Measurement Tool | San Francisco Department of Public Health, Copyright © 2006 Page accessed on Monday, July 14, 2008 at 01:16 PM.

## Local Scale PM 2.5 Modeling





Relative elementary school quality and accessibility



#### Elementary Education Access Score



Low : 0

Source: California Department of Education, 2010; US Census 2010

City and County of San Francisco Department of Public Health Environmental Health Section



## **Quantitative forecasting of pedestrian injuries**

Proportion of small-area differences in injuries explained by variation in the risk factor:

- 21% Traffic volume
- 13% Employee Population
- 10% Neighborhood
  Commercial (NC) Zoning
- 10% Arterial streets
- 9% Resident Population
- 7% Residential-NC zoning
- 7% Land area (-)

45.

- **5% Below poverty level**
- 5% Age 65 and over (-)



Source: California Highway Patrol, Statewide Integrated Traffic Records System

SFDPH Source: Wier M, Weintraub J, Humphreys EH, Seto E, Bhatia R. An area-level model of vehicle-pedestrian injury collisions with implications for land use and transportation planning. Accident Analysis & Prevention. 2009 Jan;41(1):137-

## Using pedestrian injury data to increase and focus countermeasures and enforcement





## **Developing New Public Health Regulations Sensitive Use Protections for Traffic Pollution Hot Spots**



- Aimed to prevent new traffic-related impacts
- Requires projects in areas with traffic conflicts to assess and mitigate exposures
- Proponent conducts air quality modeling for site
- Law establishes an PM 2.5 based action level for mitigation
- Mitigation via building design or engineered ventilation to remove 80% of outdoor PM 2.5



## Integrating Health Performance Metrics Bay Area Transportation Plan

- GHG reduction
- Adequate housing
- Healthy and Safe Communities
  - PM 2.5 attributable mortality
  - Transportation Injuries
  - Active transportation time
- Open Space preservation
- Household transportation costs
- Reduction of Travel times
- Economic vitality—GDP growth
- Transportation system maintenance







# HIA impacts on political conditions that affect population health

- Public awareness of the determinants of health
- Monitoring of health and determinants
- Inter-institutional coordination and cooperation
- Health protective laws and regulations
- Organizational networks for advocacy and accountability





## **Factors contributing to success**

- Found ways to provide value to *both* progressive change constituencies and public agencies
  - Fostered a constituency for practice
- Brought strong science and public health agency legitimacy positions
- Built durable technical capacity and agency relationships to deliver analysis
- Endeavored to integrate knowledge into existing city and agency planning practices
- Intent focused on the ends (population health) and not the means (HIA)





## Some Next Steps for the Field of HIA

- Standards of practice and peer-review
- Publicly sanctioned screening and selection process
- Adequate resource commitments
- Development of methodological capacities
- Cross sector experience, understanding, and buy-in
- Application through existing laws, regulations, or other accountability mechanisms







## **Resources: The SF Bay HIA Collaborative**



Who We Are

Ne are a group of acad



#### TRAINING + MENTORSHIP

We provide presentations, lectures, and workshops, as well as technical support and mentorship nationally.



#### TOOLS Collaborative members have

developed and applied a number of innovative evidencebased tools. Find them here.



#### DISCUSSION BOARD

Post and review questions on starting your own HIA, resource and capacity needs, influencing decisions and more.



FAQ Find answers to all your HIA related questions including "What is HIA?" and "What does

#### Case Studies

National Paid Sick Days HIA Released - June 2009: Collaborative members are excited to release an HIA of a proposed national paid sic days law. <u>MORE ></u>

#### WHAT'S NEW

#### Minimum Elements and Practice Standards for HIA - Newly Released! November 2010

The HIA of the Americas Practice Standards subgroup is excited to release an updated version of the "<u>Minimum Elements and Practice Standards for Health Impact Assessment (HIA)</u>." Minimum Elements answer the question of "what essential elements constitute an HIA" as distinct from Practice Standards, which answer the question, "how to best conduct an HIA" Overall, the hope is to translate the values underlying HIA along with key lessons from HIA practice into specific standards for practice for each phase of the HIA process.

#### Draft San Francisco Public Housing Redevelopment HIA Released

August 2010

The UC Berkeley Health Impact Group is excited to release a public draft of a retrospective HIA of redevelopment of two public housing sites through the federal HOPE VI program. The HIA asked the SF HIA Collaborative www.hiacollaborative.org

SF Department of Public Health <u>www.sfphes.org</u>

UC Berkeley HIA Group http://sites.google.com/site/ucbhia

#### Human Impact Partners www.humanimpact.org

